

## STATE OF WISCONSIN BEFORE THE DEPARTMENT OF REGULATION AND LICENSING

IN THE MATTER OF THE APPLICATION FOR A PRIVATE SECURITY PERMIT

MILLARD D. ELLIS, APPLICANT NOTICE OF DENIAL
OF APPLICANT'S
REQUEST FOR HEARING
AND ORDER

97 RSG 010 LS 9801132 RSG

TO: Millard D. Ellis 7321/2 Rose St. La Crosse, WI 54603

PLEASE TAKE NOTICE THAT the applicant's request for a hearing on the Department of Regulation and Licensing's (hereinafter "Department") November 12, 1997, Notice of Denial of application for a Private Security Permit in the state of Wisconsin is DENIED.

Based upon the record in this matter, the Department makes the following:

#### FINDINGS OF FACT

- 1. On or about November 4, 1997, Millard D. Ellis submitted an application for a Private Security Permit. A true and correct copy of Mr. Ellis' application file is attached to this document as Exhibit A. Exhibit A is incorporated by reference into this document.
- 2. In Mr. Ellis' original application materials, he indicated "Yes" in response to the following question:

Have you ever been convicted of a misdemeanor or a felony, or driving while intoxicated (DWI), in this or any other state, **OR** are criminal charges or DWI charges currently pending against you? If YES, complete and attach Form #2252.

- 3. Subsequent investigation revealed that the applicant was convicted of failure to support, a felony, on July 29, 1996.
- 4. On or about November 12, 1997, The Department of Regulation and Licensing denied Mr. Ellis' application for licensure based on its determination that Mr. Ellis had been convicted of a felony.
- 5. The findings set forth above are not contested in the applicant's November 26, 1997, request for hearing.

6. The applicant's November 26, 1997, request for hearing does not contain an allegation of any error of fact or of law for his claim that the denial of his application should be overturned.

### CONCLUSIONS OF LAW

- 1. Based upon the application record and applicant's request for hearing, there exists no issue of material fact' upon which a hearing is warranted.
- 2. Applicant's request for hearing does not contain the elements required by administrative code to mandate the grant of a hearing in this matter."
- 3. The applicant's criminal record, which includes a felony conviction, constitutes a bar to the issuance of a security guard permit under section 440.26(5m)(2) of the Wisconsin statutes.

#### **ORDER**

- 1. Based upon the record in these proceedings, it is ordered that the applicant's request for hearing is **DENIED**, and no hearing shall be scheduled.
- 2. The application of Millard D. Ellis for a Private Security Permit is **DENIED**.
- 3. This document constitutes the Department's Final Decision and Order in this matter.

Dated this 13th day of January, 1998.

DEPARTMENT OF REGULATION AND LICENSING

On Behalf of the Department

<sup>1</sup> Sec. 227.42, Stats., provides:

Right to hearing. (1) In addition to any other right provided by law, any person filing a written request with an agency for hearing shall have the right to a hearing which shall be treated as a contested case if:

(a) A substantial interest of the person is injured in fact or threatened with injury by agency action or inaction;

- (b) There is no evidence of legislative intent that the interest is not to be protected;
- (c) The injury to the person requesting a hearing is different in kind or degree from injury to the general public caused by the agency action or inaction; and
- (d) There is a dispute of material fact.
- "Wis. Admin. Code § RL 1.07 provides in pertinent part:

Request for Hearing. . . . The request [for hearing] shall . . . set forth all of the following:

. . . .

(3) A specific description of the mistake in fact or law which constitutes reasonable grounds for reversing the decision to deny the application for a credential. If the applicant asserts that a mistake in fact was made, the request shall include a concise statement of the essential facts which the applicant intends to prove at the hearing. If the applicant asserts a mistake in law was made, the request shall include a statement of the law upon which the applicant relies.

Wis. Admin. Code § RL 1.08(1) provides in pertinent part:

A request shall be granted if requirements in s. RL 1.07 are met . . . .

iii Sec. 440.26(5m), Stats., provides in pertinent part:

Private security permit. (a) The department shall issue a private security permit to an individual if all of the following apply: . . 2. The individual has not been convicted in this state or elsewhere of a felony, unless he or she has been pardoned for that felony.

# EXHIBIT A INDEX

PAGE(S)	DOCUMENT
1-3	Application for Private Security Permit, dated 7-14-97
4-5	Fingerprint card
6	Note from applicant re: conviction record
7-9	Crime Information Bureau Record Check print-out re: Millard D. Ellis
10-12	Notice of Denial, dated 11-12-97
13	Affidavit of Mailing, dated 11-1297
14	Return Receipt for Certified Mail re: Notice of Denial
15	Request for Hearing, dated 11-26-97



tment of Regulation & Licensing

consin uested below is required P.O. Box 8935, Madison, WI 53708-8935

(608) 266-0829

TTY# (608) 267-2416 hearing or speech TRS# 1-800-947-3529 impaired only

neld 2.00 called

#### BUREAU OF DIRECT LICENSING AND REAL ESTATE APPLICATION FOR PRIVATE SECURITY PERMIT

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Ch. 440.26, Stats.

### State of Wiscor 'n Department of Regulatio & Licensing STATEMENT OF ARREST OR CONVICTION: MARK AN X IN THE APPROPRIATE BOX. If you answer YES to any questions, give all details on a separate sheet. NO A. Have you ever been convicted of a misdemeanor or a felony, or driving while intoxicated (DWI), in this or any other state, OR are criminal charges or DWI charges currently pending against you? If YES, complete and attach Form #2252. B. Have you ever surrendered, resigned, cancelled or been denied a professional license or other credential in Wisconsin or any other jurisdiction? If YES give details on an attached sheet, including the name of the profession and the agency. C. Has any licensing or other credentialing agency ever taken any disciplinary action against you, including but not limited to, any warning, reprimand, suspension, probation, limitation or revocation? If YES, attach a sheet providing details about the action, including the name of the credentialing agency and date of action. D. Is disciplinary action pending against you in any jurisdiction? If YES, attach a sheet providing details about pending action, including the name of the agency and status of action. E. Have any suits or claims ever been filed against you as a result of professional services? If YES, submit a copy of the claim or suit and a copy of the final settlement or disposition. F. Do you currently hold, or have you in the past held, any credential (license) issued by the Department of Regulation and Licensing or any of the Boards? If YES, what type of credential? And if in another name, what name? YES I have enclosed a recent photograph of head and shoulders only. APPLICANT MUST SIGN I state that I am the person referred to on this application and that all the answers set forth are strictly true in each respect. I understand that omissions, misleading, false or forged statements made in connection with this application may be grounds for revocation of my permit or other disciplinary action. I also understand that if I am issued a permit, I may be disciplined for failure to comply with the Wisconsin statutes and rules of the

Department of Regulation and Licensing.

# State of Wiscor n Department of Regulatic & Licensing

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Enter the Employing Agency's License Number As It Appears on the Agency's License.			
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### WISCONSIN DEPARTMENT OF JUSTICE CRIME INFORMATION BUREAU P.O. BOX 2718, MADISON, WI 53701-2718

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CITATION: 947.01

NCIC CODE: 5311 NATURE:MISDEMEANOR

DISPOSITION:05/10/93 COUNTS: 1
NO PROSECUTION

LITERAL: DISORDERLY CONDUCT CITATION: 947 .01

NCIC CODE: 5311 DISPOSITION CONTRIBUTOR LACROSSE CO CIRCUIT COURT NATURE: MISDEMEANOR

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ARREST # DATE CONTRIBUTOR ORI 2 05/02/96 SHEBDYGAN CD SHF W10600000

CASE # ARRESTING AGENCY ORI 23762 SHEBOYGAN CO SHF WI0600000

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CHARGE#: 1 TRANSACTION TYPE: ADULT ARREST COUNTS: 1

LITERAL: FAILURE TO SUPPORT

CITATION: 948.22(2)

NCIC CODE: 3899 NATURE:FELONY

DISPOSITION:07/29/96 COUNTS: 1

CONVICTED

LITERAL: FAILURE TO SUPPORT

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SHEBOYGAN CD CIRCUIT COURT BRANCH 5 COURT DOCKET #:95CF334

AUTH, DIRECTOR, CIB, MADISON, WI

- 3

/0072 STATE IDENT #-WISCONSIN RECORD, FROM ORI WI013015Z, AT STATION 5981

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RE: STATEIDNO: WI00401543

PURPOSE CODE: E

ATTENTION: MALY

PAGE 001

RECORD RELEASE DATE 11/12/97

THIS IDENTIFICATION RECORD SUMMARIZES INFORMATION SENT TO CIB BY FINGERPRINT CONTRIBUTORS IN WISCONSIN. IF FURTHER INFORMATION ON A CHARGE OR DISPOSITION IS DESIRED, CONTACT THE AGENCY THAT FURNISHED THE INFORMATION. IF FINGERPRINTS DID NOT ACCOMPANY YOUR REQUEST, THE CIB CANNOT GUARANTEE THIS RECORD RELATES TO THE PERSON IN WHOM YOU HAVE AN INTEREST. THE USE AND DISSEMINATION OF THIS RECORD IS REGULATED BY STATE LAW.

#### \*\*\* FELONY OFFENDER \*\*\*

WISCONSIN STATE IDENTIFICATION NUMBER WI 401543 NAME: ELLIS/MILLARD/D SEX: M RACE: B DATE OF BIRTH: 06/15/71

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LACROSSE CO SHF

M10350000

CASE # 1077-93 ARRESTING AGENCY LACROSSE PD

ORI WI0320100

NAME USED

DATE OF BIRTH USED PHOTO: LOCAL/CIB

ELLIS/MILLARD/D

06/15/71

YES NO

CHARGE#:

TRANSACTION TYPE: ADULT ARREST

COUNTS: 1

LITERAL:

CRIMINAL DAMAGE 943.01

CITATION:

NCIC CODE: 2999

NATURE: MISDEMEANOR

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RE: NAME: ELLIS/MILLARD/D

SEX: M RACE: U

DATE-OF-BIRTH: 06/15/71 SOC-SEC-NO: 397783710

PURPOSE CODE: E

ATTENTION: MALY

\*\*\* FELONY OFFENDER \*\*\*

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ELLIS/MILLARD/D 06/15/71
ELLIS/MILLARD/DARNELL

RECORD LAST UPDATED 10/30/96



#### State of Wisconsin \ DEPARTMENT OF REGULATION & LICENSING

Marlene A. Cummings Secretary

1400 E. WASHINGTON AVENUE P O. BOX 8935 MADISON, WISCONSIN 53708-8935 (608) 258-2112

Tommy G. Thompson Governor

November 12, 1997

MILLARD D ELLIS 732 1/2 ROSE LACROSSE WI 54603

Re: APPLICATION FOR PRIVATE SECURITY PERMIT

NOTICE OF DENIAL

Dear Mr. Ellis:

PLEASE TAKE NOTICE that the State of Wisconsin, Department of Regulation and Licensing (department), has reviewed your application for a private security permit and denies the application for the following reasons:

#### A. Reasons for Denial:

- 1. The application for a private security permit requires that you answer question "A" under "STATEMENT OF ARREST OR CONVICTION" on the application form which states:
  - A. Have you ever been convicted of a misdemeanor or a felony, or driving while intoxicated (DWI), in this or any other state, OR are criminal charges or DWI charges currently pending against you? If YES, complete and attach Form #2252.
- Your response to question "A" was to check the box marked "YES". You indicated you were convicted of non-support in the summer of last year, however, you did not complete and attach Form #2252 as required.
- 3. A search of the records of the Crime Information Bureau (CIB) in the Department of Justice indicates that you were convicted of a felony on July 29, 1996 of failure to support, sentenced to 60 days jail and 3 years probation (Case #95CF334).
- 4. Documentation on file establishes that you have been convicted of a felony for which you have not been pardoned, therefore, you do not qualify for a private security permit.

Regulatory Board:

- B. The legal basis for this decision is:
  - . 1. Section 440.26(5m)(a)2, Stats., states:
    - (5m) Private security permit. (a) The department shall issue a private security permit to an individual if all of the following apply:
    - 2. The individual has not been convicted in this state or elsewhere of a felony, unless he or she has been pardoned for that felony.

CLETUS J. HANSEN, DIVISION ADMINISTRATOR DIVISION OF BUSINESS LICENSURE AND REGULATION

#### NOTICE OF RIGHT TO HEARING ON CREDENTIAL DENIAL

PLEASE NOTE that you have a right to a hearing on the denial of your application if you file a request for hearing in accordance with the provisions of Ch. RL 1 of the Wisconsin Administrative Code. You may request a hearing within 45 calendar days after the mailing of this notice of denial. Your request must be submitted in writing to the:

Department of Regulation and Licensing Bureau of Direct Licensing and Real Estate 1400 East Washington Avenue PO Box 8935 Madison, WI 53708-8935

The request must contain your name and address, the type of credential for which you have applied, a specific description of the mistake in fact or law that you assert was made in the denial of your credential, and a concise statement of the essential facts which you intend to prove at the hearing. You will be notified in writing of the department's decision. Under s. RL 1.08 of the Wisconsin Administrative Code, a request for a hearing is denied if a response to a request for a hearing is not issued within 45 days of its receipt by the department. Time periods for a petition for review begin to run 45 days after the department has received a request for a hearing and has not responded.

#### NOTICE OF RIGHT TO WITHDRAW REQUEST FOR HEARING

A request for hearing may be withdrawn at any time. Upon the filing of a request for withdrawal, the credentialing authority shall issue an order affirming the withdrawal of a request

for hearing on the denial. Such a withdrawal shall be with prejudice unless otherwise expressly stated in the order.

If you have any questions concerning this matter, contact Marlene Maly at 608-266-5511 Ext. 32.

CERTIFIED MAIL: RETURN RECEIPT REQUESTED

g:Maly\sg\denial.doc

# STATE OF WISCONSIN DEPARTMENT OF REGULATION AND LICENSING

Private Securi	Of The Application For ty Permit For ARD D. ELLIS, Applicant	A : : AFFIDAVIT OF MAILING :
	E OF WISCONSIN ) ) NTY OF DANE )	
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1.	I am employed by the	Wisconsin Department of Regulation and Licensing.
2.	above-described docu above-named applicat system to be mailed b	I served the annexed Notice of ant by enclosing a true and accurate copy of the nent in an envelope properly stamped and addressed to the t and placing the envelope in the State of Wisconsin mail the United States Post Office by first class, certified mail. ipt number on the envelope is Z 429 751 328.
3.		nailing the Decision is the address that appears in the tent as the applicant's last-known address and is:
	732 1/2 ROSE LACROSSE WI 5460	Marlens M. Maly Department of Regulation and Licensing
Rocan Notary Publi	nd sworn to before me day of Novemb  e R Peterso c, State of Wisconsin	T, 1997.  J JOO T POXAMAE  TERSON
My Commis	sion Expires	17/77 = 1 PEI 11 / E

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Postmark or Date		RECEIPT		Date of Delivery // /8-97	Return Receipt for Merchandise				2. Restricted Delivery  Consult postmaster for fee.	☐ Addressee's Address	I also wish to receive the following services (for an extra fee):

Thank you for using Return Receipt Service.



ELLIS
\$
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Department of Regulation and Licensing Bureau of Direct Licensing and Real Estate 1400 East Washington Avenue PO Box 8935 Madison, WI 53708-8935

November 26, 1997

To Whom It May Concern,

I am writing in regards to the denial of a private security permit.

It is true that I have a class E felony that was charged to me on July 29, 1996. This was a charge of non-support. This felony that was charged to me is in no way aggressive and does not affect my current position at Menard's through API Securities.

The position that I hold at this time is used to pay my past child support payments. Being released of this position will only complicate those matters further. I just want to take care of my children as they are my responsibilities.

Also it was stated that I did not complete for #2252. This form was not made available to me at the time that I completed the application. I would be more than happy to complete this form.

Please look favorably on this request for an appeal.

Sincerely,

Millard D. Ellis

Millan D. P. Me

### STATE OF WISCONSIN BEFORE THE DEPARTMENT OF REGULATION AND LICENSING

In the Matter of the Application for a Private Security Permit

Millard D. Ellis,	AFFIDAVII OF MAILING
Applicant.	
STATE OF WISCONSIN )	
COUNTY OF DANE )	
I, Kate Rotenberg, having been duly s correct based on my personal knowledge:	sworn on oath, state the following to be true and
1. I am employed by the Wiscon	sin Department of Regulation and Licensing.
Hearing and Order dated January 13, 1998, L by enclosing a true and accurate copy of the a stamped and addressed to the above-named A	the Notice of Denial of Applicant's Request for S9801132RSG, upon the Applicant Millard D. Ellis above-described document in an envelope properly Applicant and placing the envelope in the State of United States Post Office by certified mail. The e is P 221 157 706.
3. The address used for mailing trecords of the Department as the Applicant's	the Decision is the address that appears in the last-known address and is:
Millard D. Ellis 732 1/2 Rose Street La Crosse WI 54603	Kate Rotenberg Department of Regulation and Licensing
Subscribed and sworn to before me	Office of Legal Counsel
this 15th day of January, 1998.	
Notary Public, State of Wisconsin My commission is permanent.	

#### NOTICE OF RIGHTS OF APPEAL

TO: MILLARD D ELLIS

You have been issued a Final Decision and Order. For purposes of service the date of mailing of this Final Decision and Order is 1/15/98. Your rights to request a rehearing and/or judicial review are summarized below and set forth fully in the statutes reprinted on the reverse side.

#### A. REHEARING.

Any person aggrieved by this order may file a written petition for rehearing within 20 days after service of this order, as provided in section 227.49 of the Wisconsin Statutes. The 20 day period commences on the day of personal service or the date of mailing of this decision. The date of mailing of this Final Decision is shown above.

A petition for rehearing should name as respondent and be filed with the party identified below.

A petition for rehearing shall specify in detail the grounds for relief sought and supporting authorities. Rehearing will be granted only on the basis of some material error of law, material error of fact, or new evidence sufficiently strong to reverse or modify the Order which could not have been previously discovered by due diligence. The agency may order a rehearing or enter an order disposing of the petition without a hearing. If the agency does not enter an order disposing of the petition within 30 days of the filling of the petition, the petition shall be deemed to have been denied at the end of the 30 day period.

A petition for rehearing is not a prerequisite for judicial review.

#### B. JUDICIAL REVIEW.

Any person aggrieved by this decision may petition for judicial review as specified in section 227.53, Wisconsin Statutes (copy on reverse side). The petition for judicial review must be filed in circuit court where the petitioner resides, except if the petitioner is a non-resident of the state, the proceedings shall be in the circuit court for Dane County. The petition should name as the respondent the Department, Board, Examining Board, or Affiliated Credentialing Board which issued the Final Decision and Order. A copy of the petition for judicial review must also be served upon the respondent at the address listed below.

A petition for judicial review must be served personally or by certified mail on the respondent and filed with the court within 30 days after service of the Final Decision and Order if there is no petition for rehearing, or within 30 days after service of the order finally disposing of a petition for rehearing, or within 30 days after the final disposition by operation of law of any petition for rehearing. Courts have held that the right to judicial review of administrative agency decisions is dependent upon strict compliance with the requirements of sec. 227.53 (1) (a), Stats. This statute requires, among other things, that a petition for review be served upon the agency and be filed with the clerk of the circuit court within the applicable thirty day period.

The 30 day period for serving and filing a petition for judicial review commences on the day after personal service or mailing of the Final Decision and Order by the agency, or, if a petition for rehearing has been timely filed, the day after personal service or mailing of a final decision or disposition by the agency of the petition for rehearing, or the day after the final disposition by operation of the law of a petition for rehearing. The date of mailing of this Final Decision and Order is shown above.

The petition shall state the nature of the petitioner's interest, the facts showing that the petitioner is a person aggrieved by the decision, and the grounds specified in section 227.57, Wisconsin Statutes, upon which the petitioner contends that the decision should be reversed or modified. The petition shall be entitled in the name of the person serving it as Petitioner and the Respondent as described below.

#### SERVE PETITION FOR REHEARING OR JUDICIAL REVIEW ON:

STATE OF WISCONSIN DEPARTMENT OF REGULATION AND LICENSING

P.O. Box 8935
Madison WI 53708-8935

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